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| | | | | | | | |
| 1 | KAMALA D. HARRIS Attorney General of California | | | | | | |
| 2 3 | LINDA L. SUN Supervising Deputy Attorney General VINODHINI R. KELLER | | | | | | |
| 4 | Deputy Attorney General State Bar No. 240534 | | | | | | |
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| 6 | Telephone: (213) 897-2015 Facsimile: (213) 897-2804 | | | | | | |
| 7 | Attorneys for Complainant | | | | | | |
| 8 | BEFORE DEPARTMENT OF CO | | | | | | |
| 9 | FOR THE BUREAU FOR PRIVATE STATE OF CA | POSTSECONDARY EDUCATION | | | | | |
| 10 | | | | | | | |
| 11 | In the Matter of the Statement of Issues Against: | Case No. 1001140 | | | | | |
| 12 | PACIFIC BEAUTY COLLEGE OF LOS | | | | | | |
| 13 | | STATEMENT OF ISSUES | | | | | |
| 14 | | | | | | | |
| 15 | Application for Renewal of Approval to Operate an Institution Non-Accredited | | | | | | |
| 16 | Applicant | | | | | | |
| 17 | Institution Code: 1906931 | | | | | | |
| 18 | Respondent. | | | | | | |
| 19 | | | | | | | |
| 20 | | | | | | | |
| 21 | Complainant alleges: | | | | | | |
| 22 | PARTIES | | | | | | |
| 23 [·] | 1. Joanne Wenzel (Complainant) brings this Statement of Issues solely in her official | | | | | | |
| 24 | capacity as the Chief of the Bureau for Private Postsecondary Education (Bureau), Department of | | | | | | |
| 25 | Consumer Affairs. | | | | | | |
| 26 | 2. On or about May 31, 2012, the Bureau for Private Postsecondary Education received | | | | | | |
| 27 | an application for Renewal of Approval to Operate an Institution Non-Accredited from Pacific | | | | | | |
| 28 | Beauty College of Los Angeles; Margaret A Goine | Beauty College of Los Angeles; Margaret A Goines, Owner (Respondent). Margaret A. Goines | | | | | |
| | 1 | | | | | | |
| | STATEMENT OF ISSUES (Pac | ific Beauty College of Los Angeles; Margaret A. Goines) | | | | | |

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|----------|--|--|--|--|--|--|
| 1 | certified under penalty of perjury to the truthfulness of all statements, answers, and | | | | | |
| 2. | representations in the application. The Bureau denied the application on November 12, 2015. | | | | | |
| 3 | APPLICANT'S LICENSE HISTORY | | | | | |
| 4 | 3. On or about May 31, 2012, the Bureau received an Application for Renewal of | | | | | |
| 5 | Approval to Operate an Institution Non-Accredited (Application Number 24880) from | | | | | |
| 6 | Respondent. | | | | | |
| 7 | 4. On or about June 8, 2012, the Bureau issued a deficiency letter to Respondent. On or | | | | | |
| 8 | about September 21, 2012, the Bureau received a response from Respondent. | | | | | |
| 9 | 5. On or about September 21, 2015, the Bureau sent a deficiency letter to Respondent. | | | | | |
| 10 | On or about October 26, 2015, the Bureau received a response from Respondent. | | | | | |
| 11 | 6. On or about November 12, 2015, the Bureau sent Respondent a "Notice of Denial" | | | | | |
| 12 | letter. | | | | | |
| 13 | 7. On or about November 30, 2015, Respondent sent the Bureau a letter requesting an | | | | | |
| 14 | administrative hearing. | | | | | |
| 15 | JURISDICTION | | | | | |
| 16 | 8. This Statement of Issues is brought before the Director of the Department of | | | | | |
| 17 | Consumer Affairs (Director) for the Bureau, under the authority of the following laws. All | | | | | |
| 18 | section references are to the Education Code unless otherwise indicated. | | | | | |
| 19 | STATUTORY PROVISIONS ¹ | | | | | |
| 20 | 9. Business and Professions Code section 22 defines the term "board" to include | | | | | |
| 21 | "bureau." | | | | | |
| 22 | 10. Section 94891, subdivision (b) of the Education Code states: | | | | | |
| 23 | "(b) To be granted a renewal of an approval to operate, the institution shall demonstrate its | | | | | |
| 24 | continued capacity to meet the minimum operating standards." | | | | | |
| 25 | 11. Section 94906, subdivision (a) of the Education Code states: | | | | | |
| 26 | | | | | | |
| 27 28 | ¹ California Private Postsecondary Education Act of 2009, Ed. Code § 94880, et. seq. was recently amended, effective January 1, 2015. (See Senate Bill No. 1247). | | | | | |
| | 2 | | | | | |
| | STATEMENT OF ISSUES (Pacific Beauty College of Los Angeles; Margaret A. Goines) | | | | | |

"(a) An enrollment agreement shall be written in language that is easily understood. If
 English is not the student's primary language, and the student is unable to understand the terms
 and conditions of the enrollment agreement, the student shall have the right to obtain a clear
 explanation of the terms and conditions and all cancellation and refund policies in his or her
 primary language."

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12.

Section 94908 of the Education Code states:

7 "Any information or statement required by this article to be included in the catalog, School
8 Performance Fact Sheet, or enrollment agreement shall be printed in at least the same size font as
9 the majority of the text in that document."

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13. Section 94911 of the Education Code states in relevant part:

"An enrollment agreement shall include, at a minimum, all of the following: ***

"(b) A schedule of total charges, including a list of any charges that are nonrefundable and
the student's obligations to the Student Tuition Recovery Fund, clearly identified as
nonrefundable charges.

"(c) In underlined capital letters on the same page of the enrollment agreement in which the
student's signature is required, the total charges for the current period of attendance, the estimated
total charges for the entire educational program, and the total charges the student is obligated to
pay upon enrollment.

"(d) A clear and conspicuous statement that the enrollment agreement is legally binding
when signed by the student and accepted by the institution.

"(e) (1) A disclosure with a clear and conspicuous caption, 'STUDENT'S RIGHT TO
CANCEL,' under which it is explained that the student has the right to cancel the enrollment
agreement and obtain a refund of charges paid through attendance at the first class session, or the
seventh day after enrollment, whichever is later.

"(2) The disclosure shall contain the institution's refund policy and a statement that, if the
student has received federal student financial aid funds, the student is entitled to a refund of
moneys not paid from federal student financial aid program funds.

"(3) The text shall also include a description of the procedures that a student is required to follow to cancel the enrollment agreement or withdraw from the institution and obtain a refund.

"(f) A statement specifying that, if the student obtains a loan to pay for an educational program, the student will have the responsibility to repay the full amount of the loan plus interest, less the amount of any refund.

"(g) A statement specifying that, if the student is eligible for a loan guaranteed by the federal or state government and the student defaults on the loan, both of the following may occur:

8 "(1) The federal or state government or a loan guarantee agency may take action against the
9 student, including applying any income tax refund to which the person is entitled to reduce the
10 balance owed on the loan.

"(2) The student may not be eligible for any other federal student financial aid at another
institution or other government assistance until the loan is repaid.

"(h) The transferability disclosure that is required to be included in the school catalog, as
specified in paragraph (15) of subdivision (a) of Section 94909.

"(i) (1) The following statement: 'Prior to signing this enrollment agreement, you must be
given a catalog or brochure and a School Performance Fact Sheet, which you are encouraged to
review prior to signing this agreement. These documents contain important policies and
performance data for this institution. This institution is required to have you sign and date the
information included in the School Performance Fact Sheet relating to completion rates,
placement rates, license examination passage rates, salaries or wages, and the
most recent three-year cohort default rate, if applicable, prior to signing this agreement.'

"(2) Immediately following the statement required by paragraph (1), a line for the student to
initial, including the following statement: 'I certify that I have received the catalog, School
Performance Fact Sheet, and information regarding completion rates, placement rates, license
examination passage rates, salary or wage information, and the most recent three-year cohort
default rate, if applicable, included in the School Performance Fact sheet, and have signed,
initialed, and dated the information provided in the School Performance Fact Sheet.'

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"(j) The following statements:

"(1) 'Any questions a student may have regarding this enrollment agreement that have not
 been satisfactorily answered by the institution may be directed to the Bureau for Private
 Postsecondary Education at (address), Sacramento, CA (ZIP Code), (Internet Web site address),
 (telephone and fax numbers).'

5 "(2) 'A student or any member of the public may file a complaint about this institution with
6 the Bureau for Private Postsecondary Education by calling (toll-free telephone number) or by
7 completing a complaint form, which can be obtained on the bureau's Internet Web site (Internet
8 Web site address).'

9

"(k) The following statement above the space for the student's signature:

'I understand that this is a legally binding contract. My signature below certifies that I have
read, understood, and agreed to my rights and responsibilities, and that the institution's
cancellation and refund policies have been clearly explained to me."

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14.

Section 94916 of the Education Code states:

"An institution extending credit or lending money to an individual for institutional and
noninstitutional charges for an educational program shall cause any note, instrument, or other
evidence of indebtedness taken in connection with that extension of credit or loan to be
conspicuously marked on its face in at least 12-point type with the following notice:

"'NOTICE

"You may assert against the holder of the promissory note you signed in order to finance the cost of the educational program all of the claims and defenses that you could assert against this institution, up to the amount you have already paid under the promissory note."

15. Section 94918 of the Education Code states:

"In making consumer loans to students, an institution shall also comply with the
requirements of the Federal Truth in Lending Act pursuant to Title 15 of the United States Code."

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16.

Section 94885 of the Education Code states in relevant part:

27 "(a) The bureau shall adopt by regulation minimum operating standards for an institution
28 that shall reasonably ensure that all of the following occur:"

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"(6) The institution is financially sound and capable of fulfilling its commitments to students; and

(7) That, upon satisfactory completion of an educational program, the institution givesstudents a document signifying the degree or diploma awarded."

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17. Section 94886 of the Education Code states:

8 "Except as exempted in Article 4 (commencing with Section 94874) or in compliance with
9 the transition provisions in Article 2 (commencing with Section 94802), a person shall not open,
10 conduct, or do business as a private postsecondary educational institution in this state without
11 obtaining an approval to operate under this chapter."

12

Section 94887 of the Education Code states:

"An approval to operate shall be granted only after an applicant has presented sufficient
evidence to the bureau, and the bureau has independently verified the information provided by the
applicant through site visits or other methods deemed appropriate by the bureau, that the applicant
has the capacity to satisfy the minimum operating standards. The bureau shall deny an application
for an approval to operate if the application does not satisfy those standards."

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19. Section 94909 of the Education Code states in relevant part:

"(a) Except as provided in subdivision (d), prior to enrollment, an institution shall provide a
prospective student, either in writing or electronically, with a school catalog containing, at a
minimum, all of the following:

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(3) The following statements:

(A) "Any questions a student may have regarding this catalog that have not been
satisfactorily answered by the institution may be directed to the Bureau for Private Postsecondary
Education at (address), Sacramento, CA (ZIP Code), (Internet Web site address), (telephone and
fax numbers)."

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(B) "As a prospective student, you are encouraged to review this catalog prior to signing an 1 enrollment agreement. You are also encouraged to review the School Performance Fact Sheet, 2 which must be provided to you prior to signing an enrollment agreement. 3

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(7) Information regarding the faculty and their qualifications.

(8) A detailed description of institutional policies in the following areas:

7 (A) Admissions policies, including the institution's policies regarding the acceptance of credits earned at other institutions or through challenge examinations and achievement tests, 8 admissions requirements for ability-to-benefit students, and a list describing any transfer or 9 articulation agreements between the institution and any other college or university that provides 10 for the transfer of credits earned in the program of instruction. If the institution has not entered 11 into an articulation or transfer agreement with any other college or university, the institution shall 12 disclose that fact. 13

(B) Cancellation, withdrawal, and refund policies, including an explanation that the student 14 has the right to cancel the enrollment agreement and obtain a refund of charges paid through 15 attendance at the first class session, or the seventh day after enrollment, whichever is later. The 16 text shall also include a description of the procedures that a student is required to follow to cancel 17 the enrollment agreement or withdraw from the institution and obtain a refund consistent with the 18 requirements of Article 13 (commencing with Section 94919). 19

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(9) The schedule of total charges for a period of attendance and an estimated schedule of 21 total charges for the entire educational program. 22

(10) A statement reporting whether the institution participates in federal and state financial 23 aid programs, and if so, all consumer information that is required to be disclosed to the student 24 pursuant to the applicable federal and state financial aid programs. 25

(11) A statement specifying that, if a student obtains a loan to pay for an educational 26 program, the student will have the responsibility to repay the full amount of the loan plus interest, 27 less the amount of any refund, and that, if the student has received federal student financial aid

funds, the student is entitled to a refund of the moneys not paid from federal student financial aid
 program funds."

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20. Section 94910 of the Education Code states:

⁵ "Except as provided in subdivision (d) of Section 94909 and Section 94910.5, prior to
⁶ enrollment, an institution shall provide a prospective student with a School Performance Fact
⁷ Sheet containing, at a minimum, the following information, as it relates to the educational
⁸ program:

9 "(a) Completion rates, as calculated pursuant to Article 16 (commencing with Section
10 94928).

"(b) Placement rates, as calculated pursuant to Article 16 (commencing with Section
94928), if the educational program is designed to lead to, or the institution makes any express or
implied claim related to preparing students for, a particular career, occupation, vocation, job, or
job title.

15 "(c) License examination passage rates for programs leading to employment for which
16 passage of a state licensing examination is required, as calculated pursuant to Article 16
17 (commencing with Section 94928).

"(d) (1) Salary or wage information, as calculated pursuant to Article 16 (commencing with
Section 94928).

"(e) If a program is too new to provide data for any of the categories listed in this
subdivision, the institution shall state on its fact sheet: "This program is new. Therefore, the
number of students who graduate, the number of students who are placed, or the starting salary
you can earn after finishing the educational program are unknown at this time. Information
regarding general salary and placement statistics may be available from government sources or
from the institution, but is not equivalent to actual performance data."

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"(f) All of the following:

"(1) A description of the manner in which the figures described in subdivisions (a) to (d),
inclusive, are calculated or a statement informing the reader of where he or she may obtain a

description of the manner in which the figures described in subdivisions (a) to (d), inclusive, are
 calculated.

"(2) A statement informing the reader of where he or she may obtain from the institution a
list of the employment positions determined to be within the field for which a student received
education and training for the calculation of job placement rates as required by subdivision (b).

"(3) A statement informing the reader of where he or she may obtain from the institution a
list of the objective sources of information used to substantiate the salary disclosure as required
by subdivision (d).

9

"(g) The following statements:

"(1) "This fact sheet is filed with the Bureau for Private Postsecondary Education.
Regardless of any information you may have relating to completion rates, placement rates,
starting salaries, or license exam passage rates, this fact sheet contains the information as
calculated pursuant to state law."

"(2) "Any questions a student may have regarding this fact sheet that have not been
satisfactorily answered by the institution may be directed to the Bureau for Private Postsecondary
Education at (address), Sacramento, CA (ZIP Code), (Internet Web site address), (telephone and
fax numbers)."

"(h) If the institution participates in federal financial aid programs, the most recent threeyear cohort default rate reported by the United States Department of Education for the institution
and the percentage of enrolled students receiving federal student loans."

"(i) Data and information disclosed pursuant to subdivisions (a) to (d), inclusive, is not
required to include students who satisfy the qualifications specified in subdivision (d) of Section
94909, but an institution shall disclose whether the data, information, or both provided in its fact
sheet excludes students pursuant to this subdivision. An institution shall not actively use data
specific to the fact sheet in its recruitment materials or other recruitment efforts of students who
are not California residents and do not reside in California at the time of their enrollment."

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REGULATORY PROVISIONS

California Code of Regulations, title 5, division 7.5, section 71700 states:

"The Bureau may request that an institution document compliance with the standards set
 forth in the Act and this Division to obtain and maintain an approval to operate."

22. California Code of Regulations, title 5, division 7.5, section 76130 states:
"(a) A qualifying institution shall collect the assessment from each student in an
educational program at the time it collects the first payment from or on behalf of the student at or
after enrollment. The assessment shall be collected for the entire period of enrollment, regardless
of whether the student pays the institutional charges in increments."

8 "(b) A qualifying institution shall complete the STRF Assessment Reporting Form (Rev.
9 2/10) and remit it with the STRF assessments collected from students to be received by the
10 Bureau no later than the last day of the month following the close of the quarter as follows:

"(1) April 30 for the first quarter;

"(2) July 31 for the second quarter;

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"(3) October 31 for the third quarter; and

"(4) January 31 for the fourth quarter. If the due date falls on a Saturday, Sunday or State or
federal holiday, the due date shall be extended to the next regular business day for the Bureau. If
the due date falls on a Saturday, Sunday, or State or federal holiday, the due date shall be
extended to the next regular business day for the Bureau."

18

"(c) The STRF Assessment Reporting Form shall contain the following information:

"(1) Total number of students who signed enrollment agreements for educational programs
during the reporting period; and"

21 "(2) Total number of students eligible for STRF who signed enrollment agreements for
22 educational programs during the reporting period; and"

"(3) The total number of students who signed their enrollment agreement during the
reporting period, were eligible for STRF, and who made their first payment during the reporting
period; and"

"(4) The total number of students who signed their enrollment agreement in a previous
reporting period, were eligible for STRF, and who made their first payment during the current
reporting period; and"

"(5) Total amount of institutional charges after rounding each student's institutional charges
 to the nearest \$1,000, for all eligible STRF students whose STRF assessment was collected in the
 reporting period; and"

4 "(6) Current contact telephone number of the person preparing the form; and(7) A
5 declaration dated and signed under penalty of perjury by the person preparing the form that the
6 form and any attachments are true and correct."

7 "(d) In the event of a school closure, any collected assessments shall be remitted to the
8 Bureau within seven days following the cessation of instruction."

9 "(e) Submission of all prior reports and assessments required by this section is a condition
10 of renewal."

1123.California Code of Regulations, title 5, division 7.5, section 71475 states in12relevant part:

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"(c) The application for renewal of approval to operate and offer educational programs for
non-accredited institutions shall include all of the following:"

"(1) The name, institution/school code and website address of the institution."

"(7) The name, title, address, email address, telephone number, nature of interest and 18 percentage of ownership of each person, as defined in section 94855 of the Code, who owns or 19 controls 25% or more of the stock or an interest in the institution and, to the extent applicable. 2021 each general partner, officer, corporate director, member of the board of directors, and any other person who exercises substantial control over the institution's management or policies. For the 22 purpose of this paragraph, a person exercises "substantial control over the institution's 23 management or policies" if the person has the authority to cause the institution to expend money 24 or incur debt in the amount of five thousand dollars (\$5,000) or more in any year." 25

"(A) For each address required, the institution shall provide a physical home address, and
may request that the address, email address, and telephone number, of each person described in
paragraph (7) be maintained as personal information."

"(B) The federal employer identification number for partnerships or the social security number for individual owners identified in the application pursuant to section 71130(a)(1)."

4 "(h) The institution shall include in its application the name, title, physical address,
5 telephone number, fax number, and e-mail address for the agent for service of process in
6 California as required by section 94943.5 of the Code. The agent shall be at an address other than
7 the address of the institution or any branch. The agent must confirm the information and
8 acknowledge in writing that he or she is the designated agent for service of process. The
9 information shall be kept current pursuant to section 74190."

"(m) The application shall contain the name, work address, email address, fax number and
telephone number of the person with whom the Bureau will correspond and conduct legal
transactions on behalf of the institution. If there have been no substantive changes since the last
submission, the institution may so state and is not required to submit documentation."

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"(q) The institution shall include in its application copies of advertising and other
statements disseminated to the public in any manner by the institution or its representatives that
concern, describe, or represent each of the following:

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"(1) The institution."

"(2) Each educational program offered by the institution."

20 "(3) If advertising is broadcast by television or radio, the application shall also include a
21 copy of the script."

* * *

"(cc) The institution shall submit with the application, a copy of the document that is
awarded to a graduating student upon successful completion of each educational program unless
there have been no substantive changes since the last submission. If there have been no
substantive changes made the institution may so state and is not required to provide
documentation."

"(gg) The institution demonstrates its continued capacity to meet the minimum operating 1 $\mathbf{2}$ standards by submitting the renewal application signed and dated, and each fact stated therein and each attachment thereto declared to be true under penalty of perjury, as follows:" 3 "(1) Signatories:" 4 5 "(C) Each member of the governing body of a nonprofit corporation." "(2) The declaration shall be in the following form:" 6 7 "I declare under penalty of perjury under the laws of the State of California that the foregoing and all attachments are true and correct. 8 (Date)(Signature)" * * * 9 "(kk) An incomplete application filed under this section will render the institution ineligible 10 for renewal." 11 24. California Code of Regulations, title 5, division 7.5, section 71800 states in 12 relevant part: 13 "In addition to the requirements of section 94911 of the Code, an institution shall provide to 14 15 each student an enrollment agreement that contains at the least the following information:" "(a) The name and address of the institution and the addresses where instruction will be 16 17 provided." *** 18 "(d) Date by which the student must exercise his or her right to cancel or withdraw, and the 19 refund policy, including any alternative method of calculation if approved by the Bureau pursuant 20 to section 94921 of the Code." 21 25. California Code of Regulations, title 5, division 7.5, section 76215 states: 22 "(a) A qualifying institution shall include the following statement on both its enrollment 23 agreement for an educational program and its current schedule of student charges:" 24"You must pay the state-imposed assessment for the Student Tuition Recovery Fund 25(STRF) if all of the following applies to you:" 26 $\parallel \parallel$ 2728 $\parallel \parallel$ 13

"1. You are a student in an educational program, who is a California resident, or are
 enrolled in a residency program, and prepay all or part of your tuition either by cash, guaranteed
 student loans, or personal loans, and"

4 "2. Your total charges are not paid by any third-party payer such as an employer,
5 government program or other payer unless you have a separate agreement to repay the third
6 party."

7 "You are not eligible for protection from the STRF and you are not required to pay the
8 STRF assessment, if either of the following applies:"

9

"1. You are not a California resident, or are not enrolled in a residency program, or"

10 "2. Your total charges are paid by a third party, such as an employer, government program
11 or other payer, and you have no separate agreement to repay the third party.""

"(b) In addition to the statement described under subdivision (a) of this section, a qualifying
institution shall include the following statement on its current schedule of student charges:"

14 ""The State of California created the Student Tuition Recovery Fund (STRF) to relieve or
15 mitigate economic losses suffered by students in educational programs who are California
16 residents, or are enrolled in a residency programs attending certain schools regulated by the
17 Bureau for Private Postsecondary and Vocational Education."

"You may be eligible for STRF if you are a California resident or are enrolled in a
residency program, prepaid tuition, paid the STRF assessment, and suffered an economic loss as a
result of any of the following:"

21

"1. The school closed before the course of instruction was completed."

"2. The school's failure to pay refunds or charges on behalf of a student to a third party for
license fees or any other purpose, or to provide equipment or materials for which a charge was
collected within 180 days before the closure of the school."

25 "3. The school's failure to pay or reimburse loan proceeds under a federally guaranteed
26 student loan program as required by law or to pay or reimburse proceeds received by the school
27 prior to closure in excess of tuition and other costs."

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| 1 | "4. There was a material failure to comply with the Act or this Division within 30 days | | | | | | |
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| 2 | before the school closed or, if the material failure began earlier than 30 days prior to closure, the | | | | | | |
| 3 | period determined by the Bureau." | | | | | | |
| 4 | "5. An inability after diligent efforts to prosecute, prove, and collect on a judgment against | | | | | | |
| 5 | the institution for a violation of the Act."" | | | | | | |
| 6 | "However, no claim can be paid to any student without a social security number or a | | | | | | |
| 7 | taxpayer identification number." | | | | | | |
| 8 | 26. California Code of Regulations, title 5, division 7.5, section 71745 states: | | | | | | |
| 9 | "(a) The institution shall document that it has at all times sufficient assets and financial | | | | | | |
| 10 | resources to do all of the following:" | | | | | | |
| 11 | "(1) Provide all of the educational programs that the institution represented it would | | | | | | |
| 12 | provide." | | | | | | |
| 13 | "(2) Ensure that all students admitted to its educational programs have a reasonable | | | | | | |
| 14 | opportunity to complete the programs and obtain their degrees or diplomas." | | | | | | |
| 15 | "(3) Maintain the minimum standards required by the Act and this chapter." | | | | | | |
| 16 | "(4) Pay timely refunds as required by Article 13 of the Act." | | | | | | |
| 17 | "(5) Pay all operating expenses due within 30 days." | | | | | | |
| 18 | "(6) Maintain a ratio of current assets to current liabilities of 1.25 to 1.00 or greater at the | | | | | | |
| 19 | end of the most recent fiscal year when using generally accepted accounting principles, or for an | | | | | | |
| 20 | institution participating in Title IV of the federal Higher Education Act of 1965, meet the | | | | | | |
| 21 | composite score requirements of the U.S. Department of Education. For the purposes of this | | | | | | |
| 22 | section, current assets does not include: intangible assets, including goodwill, going concern | | | | | | |
| 23 | value, organization expense, startup costs, long-term prepayment of deferred charges, and non- | | | | | | |
| 24 | returnable deposits, or state or federal grant or loan funds that are not the property of the | | | | | | |
| 25 | institution but are held for future disbursement for the benefit of students. Unearned tuition shall | | | | | | |
| 26 | be accounted for in accordance with general accepted accounting principles." | | | | | | |
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| 1 | "(b) At an institution's request, the Bureau may consider the financial resources of a parent |
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| 2 | company if the parent company, as defined by section 94853 of the Code, meets and maintains all |
| 3 | of the following provisions:" |
| 4 | "(1) consents in writing to be sued in California;" |
| 5 | "(2) consents in writing to be subject to the jurisdiction of the Bureau with respect to the |
| 6 | institution's regulation under the Act and this Chapter;" |
| 7 | "(3) designates and maintains an agent for service of process, consistent with section |
| 8 | 74190;" |
| 9 | "(4) agrees in writing to pay any refund, claim, penalty, or judgment that the institution is |
| 10 | obligated to pay; and" |
| 11 | "(5) files financial reports, maintains financial records, and consents in writing to permit the |
| 12 | inspection and copying of financial records to the same extent as is required of the institution." |
| 13 | "(c) An institution shall provide to the Bureau its most current financial statements upon |
| 14 | request." |
| 15 | 27. California Code of Regulations, title 5, division 7.5, section 74115 states: |
| 16 | "(a) This section applies to every set of financial statements required to be prepared or filed |
| 17 | by the Act or by this chapter." |
| 18 | "(b) A set of financial statements shall contain, at a minimum, a balance sheet, an income |
| 19 | statement, and a cash flow statement, and the preparation of financial statements, shall comply |
| 20 | with all of the following:" |
| 21 | "(1) Audited and reviewed financial statements shall be conducted and prepared in |
| 22 | accordance with the generally accepted accounting principles established by the American |
| 23 | Institute of Certified Public Accountants by an independent certified public accountant who is not |
| 24 | an employee, officer, or corporate director or member of the governing board of the institution." |
| 25 | (2) Financial statements prepared on an annual basis as required by section 74110(b) shall |
| 26 | be prepared in accordance with the generally accepted accounting principles established by the |
| 27 | American Institute of Certified Public Accountants. Nonprofit institutions shall provide annual |
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| | STATEMENT OF ISSUES (Pacific Beauty College of Los Angeles; Margaret A. Goines) |

financial statements as required under generally accepted accounting principles for nonprofit
 organizations."

3 "(3) The financial statements shall establish that the institution meets the requirements for
4 financial resources required by Section 71745."

5 "(4) If an audit performed to determine compliance with any federal or state student
6 financial aid program reveals any failure to comply with the requirements of the program and the
7 noncompliance creates any liability or potential liability for the institution, the financial
8 statements shall reflect the liability or potential liability."

9 "(5) Any audits shall demonstrate that the accountant obtained an understanding of the
10 institution's internal financial control structure, assessed any risks, and has reported any material
11 deficiencies in the internal controls."

12 "(c) Work papers for the financial statements shall be retained for five years from the date
13 of the statements and shall be made available to the Bureau upon request."

"(d) "Current" with respect to financial statements means completed no sooner than 120
days prior to the time it is submitted to the Bureau, and covering no less than the most recent
complete fiscal year. If more than 8 months will have elapsed between the close of the most
recent complete fiscal year and the time it is submitted, the fiscal statements shall also cover no
less than five months of that current fiscal year."

1928.California Code of Regulations, title 5, division 7.5, section 71810 states in20relevant part:

"(a) Each institution shall provide a catalog pursuant to section 94909 of the Code, which
shall be updated annually. Annual updates may be made by the use of supplements or inserts
accompanying the catalog. If changes in educational programs, educational services, procedures,
or policies required to be included in the catalog by statute or regulation are implemented before
the issuance of the annually updated catalog, those changes shall be reflected at the time they are
made in supplements or inserts accompanying the catalog."

27 "(b) The catalog shall contain the information prescribed by Section 94909 of the Code and
28 all of the following:"

*** 1 2 "(4) Language proficiency information, including: (A) the level of English language proficiency required of students and the kind of documentation of proficiency, such as the Test of 3 English as a Foreign Language (TOEFL), that will be accepted; and (B) whether English 4 5 language services, including instruction such as ESL, are provided and, if so, the nature of the service and its cost;" 6 *** 7 "(9) A description of the facilities and of the types of equipment and materials that will be 8 used for instruction;" 9 10 "(13) Housing information including all of the following:" 11 *** 12 "(B) The availability of housing located reasonably near the institution's facilities and an 13 estimation of the approximate cost or range of cost of the housing; and" 14 "(C) If the institution has no responsibility to find or assist a student in finding housing, a 15 clear and conspicuous statement so indicating. A statement that the program is "non-residential" 16 does not satisfy this subparagraph." 17 * * * 18 "(15) Policies on the retention of student records." 19 California Code of Regulations, title 5, division 7.5, section 71770 states: 29. 20 "(a) The institution shall establish specific written standards for student admissions for each 21 educational program. These standards shall be related to the particular educational program. An 22 institution shall not admit any student who is obviously unqualified or who does not appear to 23 have a reasonable prospect of completing the program. In addition to any specific standards for an 24 educational program, the admissions standards must specify as applicable that:" 25 "(1) Each student admitted to an undergraduate degree program, or a diploma program, 26 shall possess a high school diploma or its equivalent, or otherwise successfully take and pass the 27

28 || relevant examination as required by section 94904 of the Code."

"(2) Each student admitted into a post-baccalaureate degree program shall possess a
 bachelor's degree or its equivalent. If a graduate program leads to a profession or an occupation
 requiring state licensure and the licensing agency does not require that a member of the
 profession or occupation possess a Bachelor's degree or its equivalent, this subdivision does not
 apply."

6 "(b) The institution shall specify the maximum credit it will transfer from another
7 institution for each educational program, and the basis upon which the transferred credit will be
8 awarded."

9 "(1) Except as limited by subdivision (c) of this section, a maximum of 75 percent of the
10 units or credit that may be applied toward the award of a bachelor's degree may be derived from a
11 combination of any or both of the following:"

"(A) Units earned at institutions approved by the Bureau, public or private institutions of
higher learning accredited by an accrediting association recognized by the U. S. Department of
Education, or any institution of higher learning, including foreign institutions, if the institution
offering the undergraduate program documents that the institution of higher learning at which the
units were earned offers degree programs equivalent to degree programs approved by the Bureau
or accredited by an accrediting association recognized by the U.S. Department of Education;"

18 "(B) Challenge examinations and standardized tests such as the College Level Placement
19 Tests (CLEP) for specific academic disciplines."

"(2) No more than 20% of graduate semester units or the equivalent in other units awarded
by another institution may be transferred for credit toward a Master's degree. An institution may
accept transfer credits only from the institutions of higher learning described in subsection
(1)(A)."

"(3) No more than 30 graduate semester credits or its equivalent awarded by another
institution may be credited toward a doctoral degree. This subdivision does not apply to graduate
programs that lead to a profession or an occupation requiring state licensure where the licensing
agency has a regulation permitting a different standard."

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"(c) If credit for prior experiential learning is to be granted, the policy for granting such credit shall be included in the institution's catalog."

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"(1) An institution may grant credit to a student for prior experiential learning only if:""(A) The prior learning is equivalent to a college or university level of learning;"

"(B) The learning experience demonstrates a balance between theory and practice and;"

"(C) The credit awarded for the prior learning experience directly relates to the student's degree program and is applied in satisfaction of some of the degree requirements."

8 "(2) Each college or university level learning experience for which credit is sought shall be
9 documented by the student in writing."

"(3) Each college or university level learning experience shall be evaluated by faculty
qualified in that specific subject area who shall ascertain (1) to what college or university level
learning the student's prior experience is equivalent and (2) how many credits toward a degree
may be granted for that experience."

14 "(4) The faculty evaluating the prior learning shall prepare a written report indicating all of15 the following:"

16 "(A) The documents in the student's record on which the faculty member relied in
17 determining the nature of the student's prior experience;"

18 "(B) The bases for determining that the prior experience (i) is equivalent to college or
19 university level learning and (ii) demonstrates a balance between theory and practice; and"

20 "(C) The bases for determining (i) to what college or university level the experience is
21 equivalent and (ii) the proper number of credits to be awarded toward the degree for that
22 experience."

23 "(5)(A) The institution shall designate at least one administrator to be responsible for the
24 review of faculty determinations regarding the award of credit for prior experiential learning."

25 "(B) The administrator shall document the institution's periodic review of faculty
26 evaluations to assure that the faculty written evaluations and awards of credit comply with this
27 section and the institution's policies and are consistent."

1 "(6) The amount of credit awarded for prior experiential learning shall not be related to the
2 amount charged the student for the assessment process."

3 "(7)(A) Of the first 60 semester credits awarded a student in an undergraduate program, no
4 more than 15 semester credits may be awarded for prior experiential learning."

5 "(B) Of the second 60 semester units (i.e., credits 61 to 120) awarded a student in an
6 undergraduate program, no more than 15 semester credits may be awarded for prior experiential
7 learning."

8 "(C) Of the first 30 semester credits awarded a student in a graduate program, no more than
9 6 semester credits may be awarded for prior experiential learning."

"(D) Of the second 30 semester credits (i.e., credits 31 to 60) awarded a student in a
graduate program, no more than 3 semester credits may be awarded for prior experiential
learning."

"(E) No credit for experiential learning may be awarded after a student has obtained 60
semester credits in a graduate program."

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30. California Code of Regulations, title 5, division 7.5, section 74112 states:

"(a) Format. The format for the Performance Fact Sheet shall be in at least 12 pt. type, in an
easily readable font, with 1.15 line spacing. The Performance Fact Sheet shall contain all and
only the information required or specifically permitted by section 94910 of the Code or this
chapter."

"(b) In addition to the definitions contained in section 94928 of the Code:"

"(1) "Number of Students Who Began Program" means the number of students who began a
program who are scheduled to complete the program within 100% of the published program
length within the reporting calendar year, and includes all the students who remained enrolled
after their cancellation period.

(2) "Number of Graduates" means the number of students who completed the program within
100% of the published program length within the reporting calendar year.

27 (3) "Graduates Employed in the Field" means those graduates who meet the definition of section
28 94928(e) of the Code, who have reported their employment to the institution.

1 $\|$ (c) Reporting periods:

2 (1) An Annual Report shall include data for all educational programs as defined in section 94837
3 of the Code for the previous one calendar year.

4 (2) A Performance Fact Sheet shall be current and available not later than August 1st, and shall
5 report data for the previous two calendar years based upon the "number of students who began
6 program" or the "number of graduates," as defined in subdivision (b), for each reported calendar
7 year.

(d) Completion Rates. Reporting of completion rates for an institution's Annual Report and 8 9 Performance Fact Sheet shall include, for each educational program, the number of students who began program as defined in subdivision (b), the number of students available for graduation, 10 number of graduates, and completion rate(s). An optional column may be added to include 11 completion rate data for students completing within 101-150% of the published program length. 12 For an institution reporting completion data pursuant to section 94929(b) of the Code, completion 13 data shall be separately reported for each program. The Performance Fact Sheet shall disclose, if 14 true, that the completion data is being reported for students completing within 150% of the 15 published program length, and that data is not being separately reported for students completing 16 17 the program within 100% of the published program length. Completion rates shall be included in the Performance Fact Sheet in a format substantially similar to the chart below, including the 18 footnoted information below (dates, numbers, and other data shown are for example only): 19 /// 20 21 ||| 22 $\parallel \parallel$ $\parallel \parallel$ 23 24 $\parallel \parallel$ 25 |||26 $\parallel \parallel$ 27 $\parallel \parallel$ 28 $\parallel \parallel$

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STATEMENT OF ISSUES (Pacific Beauty College of Los Angeles; Margaret A. Goines) |



| 4 | ³ "Croducted" is the number of students are also been by 141 10000 but |
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| 1 | ³ "Graduates" is the number of students who completed the program within 100% of the |
| 2 | published program length. |
| 3 | ⁴ "Completion Rate" is the number of Graduates divided by the Number of Students Available for |
| 4 | Graduation. |
| 5 | ⁵ "150% Graduates" is the number of students who completed the program within 101-150% of |
| 6 | the published program length. |
| 7 | ⁶ "150% Completion Rate" is the number of students who completed the program in the reported |
| 8 | calendar year within 101-150% of the published program length divided by the Number of |
| 9 | Students Available for Graduation in the published program length period. |
| 10 | (e) Placement Rates. |
| 11 | (1) Any placement data required by sections 94910(b) and 94929.5(a) of the Code shall be |
| 12 | reported for the number of students who began the program as defined in subdivision (b) for each |
| 13 | reported calendar year. |
| 14 | (2) Placement is measured six months from the graduation date of each student. Reporting of |
| 15 | placement rates shall include for each educational program: the number of students who began |
| 16 | the program, the number of graduates as defined in subdivision (b), graduates available for |
| 17 | employment, graduates employed in the field and placement rate(s). |
| 18 | (3) Placement rate shall be calculated as follows: the number of graduates employed in the field |
| 19 | as defined in subsection 74112(b)(3) divided by the number of graduates available for |
| 20 | employment as defined in section 94928(d) of the Code. |
| 21 | (4) Graduates employed in the field shall be reported for those graduates employed in the field in |
| 22 | a single position that averages under 32 hours per week and those employed in the field in a |
| 23 | single position that averages at least 32 hours per week. |
| 24 | References to the Code are to the California Education Code where the California Private |
| 25 | Postsecondary Education Act of 2009 is located. |
| 26 | Placement rates shall be included in the Performance Fact Sheet in a format substantially similar |
| 27 | to the chart below, including the footnoted information below (dates, numbers, and other data |
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STATEMENT OF ISSUES (Pacific Beauty College of Los Angeles; Margaret A. Goines)

1 || shown are for example only):

2 Placement Rates (includes data for the two calendar years prior to reporting)

| 3 | Name of Educational Program (Program Length) | | | | | | | and an inclusion with the displayers successive services of the second service of the second s |
|----|--|----------------|-----------|---------------|--------------------|--------------------|--------------|---|
| 4 | | Number | | | | | Graduates | Graduates |
| 5 | | of | | Graduates | Graduaes | Placement | Employed | Employed |
| 6 | | Students | Number of | | | Rate % | in the Field | |
| 7 | Calendar | Who | Graduates | Available for | | Employed | an average | in the Field |
| 8 | Year | Began | 2 | Employment | | in the | of less than | at least 32 |
| 9 | | Progra | | 3 | Field ⁴ | Field ⁵ | 32 hours | hours per |
| 10 | | m ¹ | | | | | per week | week |
| 11 | 20XX | 100 | 70 | 70 | 55 | 79% | 5 | 50 |
| 12 | | | | | | | | 3 |
| 13 | 20XY | 80 | 55 | 55 | 20 | 36% | 9 | § 11 |

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¹ "Number of Students Who Began Program" means the number of students who began the program who are scheduled to complete the program within the reporting calendar year.
 ² "Number of Graduates" is the number of students who have completed the program within 100% of the published program length.

³ "Graduates available for employment" means the number of graduates minus the number of
 graduates unavailable for employment. "Graduates unavailable for employment" means graduates
 who, after graduation, die, become incarcerated, are called to active military duty, are
 international students that leave the United States or do not have a visa allowing employment in
 the United States, or are continuing their education in an accredited or bureau-approved
 postsecondary institution.

⁴ "Graduates employed in the field" means graduates who report that they are gainfully employed
within six months of graduation in a position for which the skills obtained through the education
and training provided by the institution are required or provided a significant advantage to the
graduate in obtaining the position.

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Placement Rate is calculated by dividing the number of graduates gainfully employed in the

field by the number of graduates available for employment.
 (f) License Examination Passage Rates. If license examination passage rates are not available

from the appropriate state agency, an institution shall collect the information directly from its
graduates. If an institution demonstrates that, after reasonable efforts, it is unable to obtain the
examination passage information from its graduates, the institution shall report the number of
students it could not contact and note in a font the same size as the majority of the data on the
Performance Fact Sheet, "License examination passage data is not available from the state agency
administering the examination. We were unable to collect data from [enter the number]
graduates."

Reporting of license examination passage rates for the Annual Report and the Performance Fact
 Sheet shall include, for each educational program: the number of students completing the

12 program within 150% of published program length in the reported year, the number of

documented graduates who passed the first examination, number of documented graduates who
failed the first examination, the number of graduates for whom data is not available. An optional
column may be added to separately report licensing examination data for students who take and
pass the exam after failing initially. The Annual Report shall also include a description of the

17 processes for attempting to contact those students.

For licensing examinations that are not continuously administered, license examination passage
rates shall be included in the Performance Fact Sheet in a format substantially similar to the chart
below, including the footnoted information below (dates, numbers, and other data shown are for
example only):

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STATEMENT OF ISSUES (Pacific Beauty College of Los Angeles; Margaret A. Goines)

Examination Passage Rates (includes data for the two calendar years prior to reporting) 1

| Name of Educational Program (Program Le | | | | | |
|---|-------------------|--------|--------|-------------------|--|
| Number of | · · · | Number | Number | | |
| Students | Exam | Who | Who | Passage | |
| Faking | Date ² | Passed | Failed | Rate ³ | |
| Exam ¹ | | Exam | Exam | | |
| 80 | 2/1/20XX | 40 | 40 | 50% | |
| 100 | 6/1/20XX | 75 | 25 | 75% | |
| 82 | 10/1/20XX | 68 | 14 | 76% | |
| 80 | 2/1/20XY | 40 | 40 | 50% | |
| 100 | 6/1/20XY | 70 | 30 | 70% | |
| 92 | 10/1/20XY | 62 | 30 | 67% | |

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License examination passage data is not available from the state agency administering the examination. We were unable to collect data from 32 graduates.

¹ Number of Students Taking Exam is the number of students who completed the program within 150% of published program length and for whom the reported exam is the first exam that was available after their completion of the program.

^{2} Exam Date is the date for the first available exam after the students completed the program.

³ Passage Rate is calculated by dividing the number of students who pass the exam by the number of graduates who take the reported licensing exam.

For licensing examinations that are continuously administered, license examination passage rates

shall be included in the Performance Fact Sheet in a format substantially similar to the chart

below, including the footnoted information below (dates, numbers, and other data shown are for 26 example only): 27

Examination Passage Rates (includes data for the two calendar years prior to reporting) 28

| 1 | Nam | e of Educati | ional Progr | am (Program | 1 Length) |
|---------|----------|-------------------|--------------------|---------------------|-------------------|
| 2 | | | Number | Number | |
| 3 | | Number of | Who | Who | |
| 4 | Calendar | Students | Passed | Failed | Passage |
| 5 | Year | Taking | First | First | Rate ³ |
| 6 | | Exam ¹ | Exam | Exam | |
| 7 | | | Taken ² | Taken | |
| 8 | 20XX | 80 | 40 | 40 | 50% |
| 9 10 | 20XY | 100 | 75 | 25 | 75% |

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License examination passage data is not available from the state agency administering the examination. We were unable to collect data from 10 graduates.

¹ Number of Students Taking Exam is the number of students who completed the program within 150% of the published program length and who took the exam in the reported calendar year for the first time.

17 ² Number Who Passed First Exam Taken is the number of students who took and passed the
 18 licensing exam in the reported calendar year on the first attempt.

³ Passage Rate is calculated by dividing the number of graduates who pass the exam the first time
 that they take it by the number of graduates who took the licensing exam for the first time after
 completion of the program.

(g) Salary and Wage Information.

All Salary and Wage Information shall be reported to the Bureau pursuant to section 94929.5(c)

24 of the Code and, if required by section 94910(d) of the Code, shall be included in the

Performance Fact Sheet, for each educational program, in a format substantially similar to the
chart below, including the footnoted information (dates, numbers, salaries, and other data shown
are for example only).

Salary and Wage Information (includes data for the two calendar years prior to reporting) 1

2 Name of Educational Program (Program Length)

| | Graduates | Graduates | \$15 000 | \$20,0001 | | | Students |
|----------|----------------|--------------------|-----------|-----------|---------------|---------------|-----------|
| Calendar | Available | | 00 - | .00 - | \$75 0001 00 | \$30,0001.00 | |
| Calenual | for | | | | | | |
| Year | Employmen | in the | \$20,000. | \$25,000. | - \$30,000.00 | - \$35,000.00 | Reporting |
| | t ¹ | Field ² | 00 | 00 | | | Salary |
| 20XX | 100 | 70 | 5 | 40 | 6 | 3 | 16 |
| 20XY | 80 | 55 | 5 | 7 | 3 | 5 | 35 |

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¹ "Graduates available for employment" means the number of graduates minus the number of graduates unavailable for employment. Graduates unavailable for employment means graduates who, after graduation, die, become incarcerated, are called to active military duty, are international students that leave the United States or do not have a visa allowing employment in the United States, or are continuing their education in an accredited or bureau-approved postsecondary institution.

² "Graduates employed in the field" means graduates who are gainfully employed within six months of graduation in a position for which the skills obtained through the education and training provided by the institution are required or provided a significant advantage to the graduate in obtaining the position.

³ Salary is as reported by the student. Not all graduates reported salary.

(h) Documentation supporting all data reported shall be maintained by the institution for at least 24 five years from the time included in either an Annual Report or a Performance Fact Sheet, and 25 shall include at a minimum: student name(s), address, phone number, email address, program 26 completed, program start and completion dates, place of employment and position, salary, hours, 27 and a description of all attempts to contact each student. Documentation shall also include the 28

name, email address, phone number, and position or title of the institution's representative who is 1 primarily responsible for obtaining the students' completion, placement, licensing, and salary and 2 wage data, the date that the information was gathered, and copies of notes, letters or emails 3 through which the information was requested and gathered." 4 5 FIRST CAUSE FOR DENIAL OF APPLICATION (Failure to Meet Minimum Operating Standards - Failed to Submit Required Student 6 7 **Tuition Recovery Fund Assessment Reporting Forms**) 31. Respondent's application is subject to denial under Education Code section 94891, 8 subdivision (b) and California Code of Regulations, title 5, section 76130, in that Respondent did 9 not submit the Student Tuition Recovery Fund (STRF) assessment reporting forms for the last 10 four (4) quarters: April 2014, July 2014, October 2014, and January 2015. 11 SECOND CAUSE FOR DENIAL OF APPLICATION 12 (Failure to Meet Minimum Operating Standards – Incomplete Application) 13 32. Respondent's application is subject to denial under Education Code section 94891, 14 subdivision (b) and California Code of Regulations, title 5, section 71475, subdivision (kk), in 15 that: 16 The initial application included a website for the Institution that was not a valid site; 17 a. and Respondent did not provide the Bureau with a new website address or a statement indicating 18 it no longer maintains or operates a school website, in violation of California Code of 19 Regulations, title 5, section 71475, subdivision (c)(1). 20 b. In violation of California Code of Regulations, title 5, section 71475, subdivision 21(c)(7), Respondent provided documentation indicating Margaret A. Goines Corporation is 100% 22owner of the Institution. However, the Institution did not provide an updated application section 23 4.1 with the correct reflection of percentage ownership. Additionally, an email address for 24 Margaret Goines was not present on the application. 25Respondent did not provide an updated application section 8 supplying the email 26 c. address, zip code and fax number for the Institution representative, in violation of California 27 Code of Regulations, title 5, section 71475, subdivision (m). 2830

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d. Respondent did not provide a script, or a reason as to why a script was not included, 1 2 for television or radio advertisements in section 12 of the application, in violation of California Code of Regulations, title 5, section 71475, subdivision (q). 3 Respondent did not include a signature date for section 26, Declaration of Penalty of 4 e. 5 Perjury, in violation of California Code of Regulations, title 5, section 71475, subdivision (gg)(C)(2).6 7 THIRD CAUSE FOR DENIAL OF APPLICATION (Failure to Meet Minimum Operating Standards – Agent for Service of Process in 8 **California**) 9 33. Respondent's application is subject to denial under Education Code section 94891, 10 subdivision (b) and California Code of Regulations, title 5, section 71475, subdivision (h), in that 11 Respondent provided an address for its Agent for Service of Process within California that is the 12 same address as the Institution. 13

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FOURTH CAUSE FOR DENIAL OF APPLICATION

(Failure to Meet Minimum Operating Standards – Student Agreement)

34. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94906, subdivision (a), in that Respondent did not provide a separate
statement indicating how the Institution would provide the enrollment agreement, disclosures and
statements to students when they are unable to understand the terms and conditions of the
enrollment agreement due to English not being their primary language.

35. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94908, in that Respondent did not submit an enrollment agreement that
contained information required by the California Education Code, in at least the same size font as
the majority of the text throughout the document.

36. Respondent's application is subject to denial under Education Code section 94891,
subdivision (b) and California Code of Regulations, title 5, section 71800, subdivisions (a) and
(d), in that Respondent did not submit an enrollment agreement that contains the period covered

by the enrollment agreement or the date by which the student must exercise his or her right to
 cancel or withdraw.

3 37. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94911, subdivision (b), in that Respondent did not provide an enrollment
agreement with a schedule of total charges, including a list of nonrefundable charges and the
student's obligation to the student recover fund clearly identified as a nonrefundable charge.

38. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94911, subdivision (c), in that Respondent did not provide an enrollment
agreement with the required underlined and capital letters on the same page as the student's
signature:

TOTAL CHARGES FOR THE CURRENT PERIOD OF ATTENDANCE;
 ESTIMATED TOTAL CHARGES FOR THE ENTIRE EDUCATIONAL PROGRAM;
 THE TOTAL CHARGES THE STUDENT IS OBLIGATED TO PAY UPON
 ENROLLMENT.

39. Respondent's application is subject to denial under Education Code section 94891,
subdivision (b) and California Code of Regulations, title 5, section 76215, subdivisions (a) and
(b), in that Respondent did not provide an enrollment agreement with a schedule of student
charges which include the specific required language related to the Student Tuition Recovery
Fund.

40. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94911, subdivisions (e)(1), (e)(2), and (e)(3) in that Respondent did not
provide an enrollment agreement with the following disclosures:

(1) A clear and conspicuous caption, 'STUDENT'S RIGHT TO CANCEL,' under
which it is explained that the student has the right to cancel and obtain a refund of charges paid
through attendance at the first class session, or the seventh day after enrollment, whichever is
later;

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(2) The Institution's refund policy and a statement that, if the student has received federal student financial aid funds, the student is entitled to a refund of moneys not paid from federal student financial aid program funds; and

4 (3) A description of the procedures that a student is required to follow to cancel the
5 enrollment agreement or withdraw from the institution and obtain a refund.

41. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94911, subdivision (f), in that Respondent did not provide an enrollment
agreement that included a statement that, if the student obtains a loan to pay for an educational
program, the student will have the responsibility to repay the full amount of the loan plus interest,
less the amount of any refund.

42. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94911, subdivision (g)(1)(2), in that Respondent did not provide an
enrollment agreement that included a statement specifying that if the student defaults on a federal
or state loan, both of the following may occur:

(1) The federal or state government or a loan guarantee agency may take action
against the student, including applying any income tax refund to which the person is entitled to
reduce the balance owed on the loan.

(2) The student may not be eligible for any other federal student financial aid at
another institution or other government financial assistance until the loan is repaid.

43. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94911, subdivision (h), in that Respondent did not provide an enrollment
agreement that includes the required transferability disclosure pertaining to the "Notice
Concerning Transferability of Credits and Credentials Earned at our Institution."

44. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94911, subdivision (j)(1)(2), in that Respondent did not provide an enrollment
agreement that includes the specific required statements directing students to the Bureau for
unanswered questions and for filing a complaint with the Bureau.

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45. Respondent's application is subject to denial under Education Code sections 94891,
 subdivision (b) and 94911, subdivision (i)(1)(2), in that Respondent did not provide an enrollment
 agreement that includes the specific required statements and a line for the student to initial:

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(1) "Prior to signing this enrollment agreement, you must be given a catalog or brochure and a School Performance Fact Sheet, which you are encouraged to review prior to signing this agreement. These documents contain important policies and performance data for this institution. This institution is required to have you sign and date the information included in the School Performance Fact Sheet relating to completion rates, placement rates, license examination passage rates, and salaries or wages, and the most recent three-year cohort default rate, if applicable, prior to signing this agreement."

(2) Immediately following the statement required by paragraph (1), a line for the
 student to initial, including the following statement: "I certify that I have received the catalog,
 School Performance Fact Sheet, and information regarding completion rates, placement rates,
 examination passage rates, and salary or wage information, and the most recent three-year cohort
 default rate, if applicable, included in the School Performance Fact Sheet, and have signed,
 initialed, and dated the information provided in the School Performance Fact Sheet."

46. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94911, subdivision (d), in that Respondent did not provide an enrollment
agreement that includes a clear and conspicuous statement that the enrollment agreement is
legally binding when signed by the student and accepted by the Institution.

47. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94911, subdivision (k), in that Respondent did not provide an enrollment
agreement with the specific required statement above the space for the student's signature:

"I understand that this is a legally binding contract. My signature below certifies that I have
read, understood, and agreed to my rights and responsibilities, and that the institution's
cancellation and refund policies have been clearly explained to me."

48. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94916, in that Respondent provided an enrollment agreement that did not

include the verbiage required by an institution extending credit or lending money to an individual 1 2 for institutional and non-institutional charges for an education program was not included: "NOTICE" 3 "You may assert against the holder of the promissory notes you signed in order to finance 4 5 the cost of the educational program all of the claims and defenses that you could assert against this institution, up to the amount you have already paid under the promissory note." 6 49. Respondent's application is subject to denial under Education Code sections 94891, 7 subdivision (b) and 94918, in that Respondent did not provide clear indication as to the 8 9 availability of consumer loans to students or its compliance with the requirements of the Federal Truth in Lending Act pursuant to Title 15 of the United States Code. 10 FIFTH CAUSE FOR DENIAL OF APPLICATION 11 (Failure to Meet Minimum Operating Standards – Financial Resources and Statements) 12 50. Respondent's application is subject to denial under Education Code sections 94891, 13 subdivision (b) and 94885, subdivision (a)(6); and California Code of Regulations, title 5, 14 sections 74115 and 71745, in that Respondent did not provide currently reviewed financial 15 statements prepared by an independent certified public accountant for the most recent fiscal year. 16 SIXTH CAUSE FOR DENIAL OF APPLICATION 17 (Failure to Meet Minimum Operating Standards – Catalog) 18 51. Respondent's application is subject to denial under Education Code section 94891, 19 subdivision (b) and California Code of Regulations, title 5, section 71810, subdivision (a), in that 20Respondent did not provide a statement indicating how often the catalog is updated. 21 52. Respondent's application is subject to denial under Education Code sections 94891, 22 subdivision (b) and 94909, subdivision (a), in that Respondent did not provide a statement 23 indicating how the school catalog is provided to a prospective student or the general public when 24 requested. 25 53. Respondent's application is subject to denial under Education Code sections 94891, 26subdivision (b) and 94909, subdivision (a)(3)(B), in that Respondent did not provide a catalog 27 28 that contains the specific required language that encourages a student to review the catalog and 35

STATEMENT OF ISSUES (Pacific Beauty College of Los Angeles; Margaret A. Goines)

School Performance Fact Sheet prior to signing an enrollment agreement: ""As a prospective student, you are encouraged to review this catalog prior to signing an enrollment agreement. You are also encouraged to review the School Performance Fact Sheet, which must be provided to you prior to signing an enrollment agreement."

5 54. Respondent's application is subject to denial under Education Code section 94891,
6 subdivision (b) and California Code of Regulations, Title 5, section 71810, subdivision (b)(9), in
7 that Respondent did not provide a catalog with a description of the facilities and types of
8 equipment and materials that will be used for instruction.

9 55. Respondent's application is subject to denial under Education Code sections 94891,
10 subdivision (b) and 94909(a)(3)(A), in that Respondent did not provide a catalog that contains
11 specific required language that directs the students to the Bureau for unanswered questions.

12 56. Respondent's application is subject to denial under Education Code sections 94891,
13 subdivision (b) and 94909(a)(8)(A) and California Code of Regulations, title 5, section 71770, in
14 that Respondent did not provide a catalog that contains requirements for ability-to-benefit
15 students, a list describing any transfer or articulation agreements between the Institution and any
16 other college or university that provides for the transfer of credits earned in the program of
17 instruction, or if the Institution had not entered into an articulation or transfer agreement with any
18 other college or university, a statement disclosing that fact.

19 57. Respondent's application is subject to denial under Education Code section 94891,
20 subdivision (b) and California Code of Regulations, title 5, section 71810, subdivision (b)(4), in
21 that Respondent did not provide a catalog with language proficiency information, including the
22 level of English language proficiency required of students and the kind of documentation of
23 proficiency that will be accepted for admissions.

58. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94909, subdivision (a)(9), in that Respondent did not provide a catalog that
contains the schedule of total charges and an estimated schedule of total charges for the entire
educational program.

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Section 259. Respondent's application is subject to denial under Education Code section 94891,
 subdivision (b) and California Code of Regulations, title 5, section 76215, subdivisions (a) and
 (b), in that Respondent did not provide a catalog that contains the specific required language
 related to the Student Tuition Recovery Fund.

60. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94909, subdivision (a)(8)(B), in that Respondent did not provide a catalog
that contains a complaint cancelation policy indicating the student has the right to cancel the
enrollment agreement and obtain a refund of charges paid through the attendance at the first class
session or the seventh day after enrollment, whichever is later.

10 61. Respondent's application is subject to denial under Education Code sections 94891,
11 subdivision (b) and 94909, subdivision (a)(7), in that Respondent did not provide a catalog that
12 contains information regarding the faculty and their qualifications.

62. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94909, subdivision (a)(10), in that Respondent provided a catalog which
contains a statement indicating it does not participate in federal and state financial aid programs,
yet throughout its catalog the Institution references student eligibility for Title IV assistance
programs.

63. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94909, subdivision (a)(11), in that Respondent did not provide a catalog
indicating that if a student obtains a loan to pay for an educational program, the student will have
to repay the full amount of the loan plus interest, less the amount of any refund, and that, if the
student receives federal student financial aid funds, the student is entitled to a refund of the
moneys not paid from federal financial aid funds.

64. Respondent's application is subject to denial under Education Code section 94891,
subdivision (b) and California Code of Regulations, title 5, section 71810, subdivision
(b)(13)(B)(C), in that Respondent did not provide a catalog that contains all required housing
information including, the availability of housing located reasonably near the Institution's
facilities and an estimation of the approximate cost or range of cost of the housing; and if the

Institution has no responsibility to find or assist a student in finding housing, a clear and
 conspicuous statement so indicating.

65. Respondent's application is subject to denial under Education Code section 94891,
subdivision (b) and California Code of Regulations, title 5, section 71810, subdivision (b)(15), in
that Respondent did not provide a catalog that contains policies on the retention of student
records.

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SEVENTH CAUSE FOR DENIAL OF APPLICATION

8 (Failure to Meet Minimum Operating Standards – School Performance Fact Sheet)
9 66. Respondent's application is subject to denial under Education Code sections 94891,
10 subdivision (b) and 94910 and California Code of Regulations, title 5, section 74112, in that
11 Respondent did not provide a School Performance Fact Sheet for each of its educational
12 programs.

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EIGHTH CAUSE FOR DENIAL OF APPLICATION

(Failure to Meet Minimum Operating Standards – Graduation or Completion Documents)

67. Respondent's application is subject to denial under Education Code sections 94891,
subdivision (b) and 94885, subdivision (a)(7) and California Code of Regulations, title 5, section
71475(cc), in that Respondent did not provide copies of graduation or completion documents for
Instructor Trainee (Cosmetology).

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STATEMENT OF ISSUES (Pacific Beauty College of Los Angeles; Margaret A. Goines)

| 1 | PRAYER | | | | | |
|----------|--|--|--|--|--|--|
| 2 | WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, | | | | | |
| 3 | and that following the hearing, the Director of the Department of Consumer Affairs issue a | | | | | |
| 4 | decision: | | | | | |
| 5 | 1. Denying the application of Pacific Beauty College of Los Angeles; Margaret A | | | | | |
| 6 | Goines (Owner) for a Renewal of Approval to Operate an Institution Non-Accredited; | | | | | |
| 7 | 2. Taking such other and further action as deemed necessary and proper. | | | | | |
| 8 | $\sim \circ$ | | | | | |
| 9 | DATED: 427/10 JOANNE WENZEL | | | | | |
| 10 | Chief Bureau for Private Postsecondary Education | | | | | |
| 11 | Department of Consumer Affairs State of California | | | | | |
| 12 | Complainant | | | | | |
| 13 | LA2016500094 | | | | | |
| 14 | 52017933.doc | | | | | |
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| | STATEMENT OF ISSUES (Pacific Beauty College of Los Angeles; Margaret A. Goines) | | | | | |